

Dublin, April 2016

# EDWARD DONELAN Senior Associate

Edward Donelan is a lawyer and an internationally known expert in regulatory governance, regulatory reform, and legal reforms. He is qualified as a lawyer in Ireland and the United Kingdom. Working in and for the OECD for 17 years, he carried out international comparative assessments of regulatory governance capacities in 30 countries in Eastern Europe, the Balkans, the Caucuses, the Middle East and North Africa, which were published by the OECD http://www.oecd-ilibrary.org/fr/governance/documents-sigma\_22204261

These assessments covered a range of important issues, including Public Administration Reform, Policymaking, Legislative Drafting and Regulatory Management Mr. Donelan has worked on regulatory governance issues in 40 countries.

He has also drafted legislation in a wide range of fields, including Intellectual Property, Financial Services, Health and Safety, Electricity, Telecoms, deregulation and re-regulation of Electricity and Telecommunications, as well as a wide range of regulations to give effect to European Commission Directives. As Director of Statute Law Revision in Ireland, he managed a team of lawyers to review all legislation in force in Ireland from 1215 to 1922. As part of that work he advised the Government and Parliament to repeal over 1,000 spent and unused laws. He also given advice on other reforms to make statute law in Ireland more accessible and coherent.

Fluent in English, French and Spanish, he has a reputation for gaining client confidence quickly by proposing customized solutions for regulatory government reforms in developing and transitional countries. He is an accomplished advocate with experience of politics, television, radio, court work and teaching the theory and practice of law and regulatory governance.

#### **Professional Background**

# January 2015 to date

Since January 2015 he has been Adjunct Professor of Regulatory Governance in the School of Law, University College Dublin. He is also the Special Counsel to the Government Legislation Office in Croatia. He is currently working on Projects in Bahrain, Egypt and Yemen relating to building capacities in regulatory management and judicial reforms. He recently devised a test for Jordan to reduce regulatory

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burdens on SMEs. He is also an Associate to Jacobs Cordova and Associates the leading experts in Regulatory Reforms globally.

#### November 1998 to October 2004

Director of Statute Law Revision Unit, Office of Attorney General, Dublin, Ireland, the Unit was established, on his advice, by the Government of Ireland to review all legislation in force dating from 1215 (Magna Carta) to 1922 (Independence from the United Kingdom), to consult on whether the statutes were still of practical utility and, if not, give advice on whether they needed to be repealed or modernised. The Unit also developed a policy to make legislation more accessible by publishing consolidated versions of legislation that had been amended three or more times. The Unit played an influential role in regulatory reforms in Ireland and was instrumental in the development of a policy on Better Regulation.

# 1 January 1980 to 31 October 1998

Parliamentary Counsel in the Office of the Attorney General, Dublin, Ireland, the work involved drafting legislation on Agriculture, Banking, Defence, Education, Energy and Mineral Resources, Health and Safety, Investor protection, Intellectual Property (Copyright and Industrial Designs), Public Transport (Canals, Railways, Shipping, Road Haulage), Public Utilities (including: electricity, gas and telecommunications), Public Procurement and taxation (Capital Gains and Stamp Duties).

# November 27, 1975 to 31 December 1979

Lawyer in private practice specializing in consumer protection, criminal defence, intellectual property and matrimonial cases.

## **Selected Recent Projects**

# November 2013 to October, 2014:

 Advisor OECD Middle East North Africa programme: activities included work with Palestinian Authority on improving legislative drafting, managing a project to build judicial capacities in Yemen and developing a project to improve the functioning of the Cour de Cassation in Egypt.

# November 2004 to October 2013

- Advisor to SIGMA programme (SIGMA [Support for Improving Government Management and Administration was a joint initiative between the European Commission and the OECD to assist candidate and potential EU candidate countries and neighbourhood countries. The work in 28 countries involved:
  - Advocacy for EU Better Regulation Policies and public administration reforms in general, spoke at conferences and seminars in 28 countries on issues relating to regulatory reform and improving the quality of legislation and regulation

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- Undertaking Assessments of countries regulatory management capacities in 19 countries in Eastern Europe and the Western Balkans and aspects of regulatory management (policy making, use of impact assessment), legislative drafting, evaluation and monitoring in Armenia, Egypt, Georgia, Lebanon, Tunisia, Jordan, Turkey, Yemen and Morocco. I have also undertaken an assessment of the judicial capacities of Yemen.
- Giving Advice on regulatory governance, regulatory management and public administration reforms to all of the countries in the EU that joined on or after the 1<sup>st</sup> January 2004 and in Armenia, Canada, Egypt, Georgia, Lebanon, Tunisia, Jordan, Turkey, Yemen and Morocco.
- Capacity building activities in most of the countries listed above including workshops on Regulatory Impact Assessment, Administrative Simplification, Public Consultation, Policy making and Legislative Drafting, Monitoring and Evaluation as well as on how to develop a policy on regulatory management with reference to policies, institutions and tools in use in OECD and EU Member States.

#### Education

- Barrister-at-Law, Kings Inns, Dublin, (1975), Middle Temple, London (1995)
- M.A., (Spanish, English and Economics) University of Dublin, Trinity College (1973)
- Diploma in Arbitration, Dublin Institute of Technology (1994)
- Diploma in European Law (Law of European Communities and Laws of France and Germany), National University of Ireland (University College Dublin)
- Certificate in Mediation, University College Dublin, 1982
- Luiss Business School, Course on Impact Assessment (Rome, 2012)
- Control Risks: Training on survival in hostile environments (Manchester, 2014)
- Certificate in French Law, June 2015
- Beginners Arabic November 2015

#### Languages

English	(mother	tongue),	French	and	Spanish
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# Publications, Papers, and Courses

#### **BOOKS:**

The Consumer and the Law, Law Society (1981)

Sale of Goods and Supply of Services Act - an annotated Guide, Law Society (1983)

Energy and mineral resources law in Ireland, Round Hall Press (1984)

#### **PUBLISHED ARTICLES**

Off - shore Exploration and Exploitation: The Legal Regimes of the United Kingdom and the Republic of Ireland, E.J. Donelan - New LJ (1983) J. Energy & Nat. Resources L. 41 (1984)

The Role of the Parliamentary Draftsman in the Preparation of Legislation in Ireland, Dublin University Law Journal (1992)

Recent developments in statute law revision in Ireland, Statute Law Review, Oxford University Press (2001)

Statute Law Revision, Codification and Related Policies in Ireland, International Journal of Legal Information (2001)

European Approaches to Improving Access to and managing the Stock of Legislation, Statute law review, Oxford University Press (2009)

#### **PAPERS INCLUDE**

Regulatory Management Capacities of Member States of the EU that Joined the Union on 1 May 2004, oecd-ilibrary.org (2006)

Overview of the Importance and Impact of Better Regulation, Conference on Regulatory Impact Assessment, Paris, (2006)

Regulatory Impact Assessment (RIA) in the context of Better Regulation: a Policy for Improving Governance and Achieving Economic Growth, Ankara (2006)

Administrative Simplification, an Overarching Policy to Maintain a Balance between the Protection of the Public Interest and Interests of Businesses, OECD, Paris (2008)

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#### **PRESENTATIONS INCLUDE**

Legislative Drafting – civil and common law approaches compared (2005) www.oecd.org/mena/governance/41725083.ppt

7 Success Factors for Improving Regulation, Working Group IV: Focus Group on Regulatory Reform, OECD, Paris, (2005)

Better Regulation Practices, Common Agriculture Policy Conference, Brussels (2005)

How to Perform a Regulatory Impact Assessment, Bucharest (2008) Regulatory Impact Assessment, Context, Benefits and Recent Developments, Bucharest (2008)

Benefits and Risks of Regulatory Impact Assessment, Ankara (2008)

Background to Regulatory Impact Assessment, Cairo March (2008) <a href="https://www.errada.gov.eg/download.php?file\_name=errada">www.errada.gov.eg/download.php?file\_name=errada</a>

RIA Establishment and Management, Background brief for use in SIGMA countries unpublished presentation for internal use in SIGMA (2009)

Regulatory Impact Assessment – Different Approaches, Zagreb (2010)

Managing the Stock of Legislation, Unfinished Business Globally, Euromed Conference, Brussels (2012)

Public Administration Reforms in the Western Balkans presentation to Special Group on Public Administration Reform, Tirana (November 2012)

Economic Reforms in the Arab World, Granada University programme for senior officials in Arab countries (2014)

Meeting the Challenge of Delivering Good Quality Legislative Drafting and Principles Related to a Good Legislative Drafting Process (2014) www.slideshare.net/SIGMA2013/drafting-quidelines